

Message Text

PAGE 01 NATO 06376 01 OF 02 161517Z

47

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-03 INR-05 L-02 ACDA-05

NSAE-00 PA-01 RSC-01 PRS-01 SP-02 USIA-06 TRSE-00

SAJ-01 SS-15 NSC-05 AEC-05 /065 W

----- 003163

R 161400Z NOV 74

FM USMISSION NATO

TO SECSTATE WASHDC 8812

SECDEF WASHDC

INFO ALL NATO CAPITALS 4678

CINCLANT

CINCUSAFE

CINCUSAREUR

CINCUNAVEUR

USCINCEUR

USLOSACLANT

USNMR SHAPE

S E C R E T SECTION 1 OF 2 USNATO 6376

E.O. 11652: GDS

TAGS: MPOL, NATO

SUBJECT: KEY ELEMENTS OF MINISTERIAL GUIDANCE: DRC MEETING OF
NOVEMBER 15

REF: A. USNATO 6239 G. STATE 250010

B. USNATO 5938 H. USNATO 4527

C. USNATO 6253 I. USNATO 6289

D. USNATO 6121 J. USNATO 6354

E. USNATO 6267 K. USNATO 6351

F. STATE 25009

BEGIN SUMMARY: AT MEETING NOVEMBER 15, DRC AGREED N ALTER-
NATIVE TEXTS FOR DECEMBER MINISTERIAL DISCUSSION OF KEY
ELEMENTS OF MINISTERIAL GUIDANCE: WARNING OR WAR, DURATION
OF HOSTILITIES AND RELATIONSHIP BETWEEN RESOURCES AND
STRATEGY/PRIORITIES. DISCUSSION WAS LIVELY AND CANDID.

SECRET

PAGE 02 NATO 06376 01 OF 02 161517Z

MOST ALLIED REPS EXPRESSED GREAT INTEREST, AND IN MANY CASES,
SUPPORT FOR US DRAFTS. REMAINING POINTS OF DIFFERENCE BETWEEN
DRAFTS HIGHLIGHT TRULY GUT ISSUES FOR MINISTERIAL DISCUSSION.
IS WILL NOW FORWARD ALTERNATIVE TEXTS TO DPC FOR DISCUSSION

BY MEANS OF PO SIGNED BY SYG. END SUMMARY.

1. DRAFT COVER NOTE. AT MEETING NOVEMBER 15, DRC OPENED BY DISCUSSING DRAFT COVER NOTE WHICH WILL ACCOMPANY ALTERNATIVE FORMULATIONS ON KEY ELEMENTS OF MINISTERIAL GUIDANCE WHEN FORWARDED TO MINISTERS. US REP (BG GOWMAN) CITED PRODUCTIVE DISCUSSIONS HELD IN DEC TO DATE AND STATED THAT FORWARDING ALTERNATIVES RATHER THAN "PAPERED OVER" AGREED LANGUAGE WILL PROVIDE A GOOD BASIS FOR MINISTERIAL DISCUSSION. HE STATED THAT US CONTACTS IN AND OUT OF DRC HAD RESULTED IN MANY CHANGES TO ORIGINAL US DRAFTS. HE EXPRESSED CONTINUED WILLINGNESS TO LISTEN TO IDEAS ON CHANGES WHICH WOULD CLARIFY US DRAFTS.

2. ITALIAN REP (ADM MACCHIAVELLI) AGREED WITH US REP THAT OBJECT IS NOT TO AGREE ON FINAL TEXTS, EITHER AT DRC OR PERMREP LEVEL, AND SUGGESTED THAT SYG FORWARD THE ALTERNATIVE TEXTS FOR MINISTERIAL DISCUSSION AS HIS OWN PAPER RATHER THAN AS AGREED DRC POSITION. CHAIRMAN AGREED, SUGGESTING THAT A NOTE BY SYG (RATHER THAN A COVER SHEET ON A DRC DRAFT REPORT) WOULD DO THE JOB. MC REP (GEN VON ZUR GATHEN) ASKED HOW IS WOULD IDENTIFY US AND IS TEXTS THROUGH SUCH A SCHEME. CHAIRMAN REPLIED THAT HE WOULD MAKE NO ATTEMPT TO IDENTIFY ORIGIN OF THE ALTERNATIVES, AND THAT BOTH DRAFTS EXPRESSED POINTS OF VIEW THAT HAD SOME MEASURE OF ALLIED AGREEMENT. CANADIAN (COL SHEFFIELD) AND FRG (CAPT ARENDT) REPS STRONGLY AGREED THAT US DRAFTS NO LONGER REPRESENTED ONLY US VIEWS; CANADIAN REP STATING THAT AT THIS POINT "A US LETTERHEAD DOES NOT EQUAL A US TEXT", AND FRG REP HOPING THAT "DRC DISCUSSIONS TODAY WILL ENTIRELY ELIMINATE THE NATIONAL CHARACTER OF THE US PAPER". REMAINDER OF DRC AGREED.

3. WARNING OF WAR. DRC CONSIDERED IS TEXT (REF B) IN PARALLEL WITH US TEXT (REFS C AND G).

A. FRG REP ADDRESSED THE IS DRAFT FIRST, SUGGESTING THAT WORK "POSSIBILITY" IN FIRST SENTENCE OF PARA 2 BE
SECRET

PAGE 03 NATO 06376 01 OF 02 161517Z

CHANGED TO "PROBABILITY". HE THEN STATED THAT FRG VIEWS US PAPER AS QUOTE: VERY FINE END QUOTE AND SUGGESTED CHANGES AS FOLLOWS:

(1) PARA 1 C. WARSAW PACT WOULD NOT HAVE TO ENGAGE IN WIDESPREAD ACTIVITIES IN PREPARATION FOR SURPRISE ATTACK, ESPECIALLY DURING EXERCISES; THEREFORE, "WIDESPREAD ACTIVITIES" SHOULD READ "ACTIVITIES OF VARIED INTENSITY".

(2) PARA 3. DELETE "FULL" WHEN REFERRING TO NATIONS AND THE ALLIANCE MAKING USE OF AVAILABLE WARNING TIME.

B. US REP ACCEPTED THE SECOND POINT WITHOUT QUALIFICATION, BUT REGARDING THE FIRST, HE CITED MC 161'S IMPLICATION THAT SSBN'S AND BOMBER FORCES WOULD ALMOST CERTAINLY MOVE BEFORE EVEN A SURPRISE ATTACK.

C. TURKISH REP (TOPUR) SUPPORTED FRG REP-S POINT ON PARA 1C. HE ALSO QUESTIONED WHY PAPER DOES NOT ALLOW WARNING TIME FOR LESS THAN 48 HOURS ON FLANKS. CHAIRMAN REFERRED HIM TO MC 161. MISSION COMMENT: WASHINGTON SHOULD CONSIDER THIS QUESTION WITH RESPECT TO THE US PAPER.

D. CANADIAN REP SUPPORTED US PAPER, BUT SUGGESTED PARA LC'S REFERENCE TO "WIDESPREAD ACTIVITIES" COULD READ "ACTIVITIES OF VARYING INTENSITY." . UK REP (MACDONALD) SUGGESTED "ACTIVITIES OF A VARYING NATURE AND INTENSITY".

4. DURATION OF HOSTILITIES. DRC CONSIDERED IS TEXT (REF D) IN PARALLEL WITH US TEXT (REFS E AND F).

A. FRG REP STATED THAT FRG CAN ACCEPT THE US TEXT WITH FOLLOWING AMENDMENTS:

(1) PARA 1: CHANGE "NATO'S AIMS ARE TO SURVIVE AND WITHSTAND THE INITIAL SHOCK OF ATTACK, AND THEREAFTER TO CONDUCT AN EFFECTIVE DEFENSE IN THE FORWARD AREAS", TO "NATO'S AIMS ARE TO RESTORE AND MAINTAIN THE SECURITY OF THE NATO AREA BY CONDUCTING AN EFFECTIVE DEFENSE IN THE FORWARD AREAS". MC REP SUPPORTED THIS CHANGE AS REFLECTING
SECRET

PAGE 04 NATO 06376 01 OF 02 161517Z

AGREED AIMS ACCURATELY. US REP, IN LINE WITH REF F, AGREED TO THIS CHANGE.

(2) PARA 1: ADD LAST SENTENCE: "IF ALLIANCE IS NOT SUCCESSFUL IN ACHIEVING ITS AIMS WITH CONVENTIONAL FORCES, IT WILL EMPLOY NUCLEAR WEAPONS AS NECESSARY". US REP AGREED TO THIS ADDITION AS CONSISTENT WITH MC 14/3.

(3) PARA 3: CHANGE "THE SOVIET PERCEPTION OF NATO'S CAPABILITIES IN THESE AREAS", TO: THE SOVIET PERCEPTION OF NATO'S POLITICAL DETERMINATION AND MILITARY CAPABILITIES IN THESE AREAS". US REP AGEED TO THIS CHANGE.

(4) PARA 4: DELETE "TACTICAL" FROM FIRST SENTENCE. US REP AGREED TO THIS CHANGE.

B. DISCUSSION THEN FORCUSED ON LOGISTICS ELEMENT OF DURATION OF HOSTILITIES. MC REP STATED THAT FIRST SENTENCE OF PARA 4 OF US TEXT ("NATO SHOULD NOT BASE PEACETIME LOGISTICS PLANS ON AN ASSUMPTION THAT ESCLATION TO NUCLEAR CONFLICT IS INEVITABLE AFTER A FEW DAYS OF CONVENTIONAL OPERATIONS"). SHOULD BE REPLACED BY PARAPHRASE OF MC 55/2.

CHAIRMAN AGREED, POINTING OUT THAT MINISTERIAL GUIDANCE IS A PLANNING DIRECTIVE. CANADIAN AND US REPS STRONGLY DISAGREED, REMINDING CHAIRMAN THAT OBJECT IS NOT TO DRAFT GUIDANCE, GUT TO HIGHLIGHT ISSUES, AND THAT US SENTENCE DOES THAT. BELGIAN REP SUGGESTED THAT US REVISE ITS DRAFT TO ADD DESIRED 30- DAY MINIMUM OBJECTIVE AT END. US REP AGREED.

SECRET

PAGE 01 NATO 06376 02 OF 02 161605Z

51

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-03 INR-05 L-02 ACDA-05

NSAE-00 PA-01 RSC-01 PRS-01 SP-02 USIA-06 TRSE-00

SAJ-01 SS-15 NSC-05 AEC-05 /065 W

----- 003325

R 161400Z NOV 74

FM USMISSION NATO

TO SECSTATE WASHDC 8813

SECDEF WASHDC

INFO ALL NATO CAPITALS 4679

CINCLANT

CINCUSAFE

CINCUSAREUR

CINCUSNAVEUR

USCINCEUR

USLOSACLANT

USNMR SHAPE

S E C R E T SECTION 2 OF 2 USNATO 6376

SACLANT REP, SUPPORTED BY UK REP, OBJECTED TO IS DRAFT ON GROUND THAT IT GIVES SHORT SHRIFT TO MARITIME SUPPORT OF EUROPEAN LAND AND AIR FORCES. AFTER LENGTHY DISCUSSION, DRC AGREED TO FOLLOWING FOOTNOTE AS A PART OF IS DRAFT: "THE CHARACTER AND DURATION OF HOSTILITIES AT SEA WHICH COULD TAKE PLACE INDEPENDENTLY OF A LAND/AIR CONFLICT IN EUROPE WILL BE CONSIDERED SEPARATELY." MISSION COMMENT: US REP DID NOT TAKE A POSITION ON THIS ISSUE, SINCE ONLY IS TEXT WAS AT ISSUE, BUT NOTES THAT PARA 2B OF US TEXT HAS MARITIME IMPLICATIONS. END COMMENT.

5. RELATIONSHIP BETWEEN RESOURCES AND STRATEGY. DRC CONSIDERED US KEY ELEMENT IN PARALLEL WITH IS DRAFT MINISTERIAL GUIDANCE SECTION ON PRIORITIES (PARAS 41 AND 42 REF H).

A. FRG REP SAID HIS GOVERNMENT CONSIDERED THIS KEY ELEMENT SO IMPORTANT THAT MOD LEBER WAS PERSONNALLY REVIEW-

SECRET

PAGE 02 NATO 06376 02 OF 02 161605Z

ING US INPUT (REF I) AND BONN HAD NOT YET PROVIDED FINAL GUIDANCE. HOWEVER, FRG REP SAID THIRD SENTENCE OF US INPUT PARA A "SEEMS TO SAY NUCLEAR WEAPONS WILL NEVER BE USED." REGARDING LAST SENTENCE OF PARA A, HE SAID SOVIETS MOST LIKELY BELIEVE THAT NUCLEAR WEAPONS ARE MAJOR DETERRENT AND HE ASKED US TO REVISE LANGUAGE TO READ QUOTE: CONVENTIONAL FORCES OF THE ALLIANCE SHOULD BE CONSIDERED THE MAIN DEFENSE AGAINST PLAUSIBLE CONVENTIONAL ATTACKS, ETC. END QUOTE. UK REP SUPPORTED FRG CRITICISM OF THIRD REPEAT THIRD SENTENCE AND RECOMMENDED IT READ QUOTE: AS THE SOVIET UNION REACHES STRATEGIC PARITY WITH THE UNITED STATES, ANY WEAKNESS IN OTHER ELEMENTS OF THE TRIAD BECOME MORE CRITICAL FOR THE PRESERVATION OF CREDIBILITY OF THE DETERRENT AND FOR ENSURING AN EFFECTIVE FORWARD DEFENSE IF THE DETERRENT SHOULD FAIL. END QUOTE. MC REP SAID DETERRENCE COULD NOT BE SPLIT INTO SEPARATE FACTORS AND RECOMMENDED US DELETE IDEA OF "MAIN DETERRENT."

B. US REP ACCEPTED UK-PROPOSED REVISION TO THIRD SENTENCE OF PARA A BUT OPPOSED ANY CHANGE IN LAST SENTENCE. HE SAID IDEA THAT CONVENTIONAL FORCES, WHEN BACKED BY NUCLEAR ELEMENTS OF TRIAD, PROVIDED MAIN DETERRENT AND DEFENSE AGAINST PLAUSIBLE CONVENTIONAL ATTACKS WAS CRITICAL POINT THAT MINISTERS SHOULD DISCUSS IN DECEMBER. US REP ACCEPTED UK REP'S SUGGESTION FOR REVISING TITLE OF PARA A TO READ QUOTE: CONTINUED EMPHASIS ON IMPROVING CONVENTIONAL CAPABILITY, ETC. END QUOTE

C. MC AND TURKISH REPS CRITICIZED IS DRAFT (REF H, PARAS 41 AND 42) FOR NOT CITING AD-70 PROGRAM. MC REP RECOMMENDED SECOND SENTENCE OF PARA 41 READ QUOTE: WITHIN THE FRAMEWORK OF AD-70 PRIORITIES THE NATO MILITARY AUTHORITIES SHOULD SEEK TO ENSURE, ETC. END QUOTE. CHAIRMAN HUMPHREYS SAID AD-70 PROGRAM CONTAINED "147 PRIORITIES" WHICH MINISTERS HAD NOT REVIEWED SINCE 1969 OR 1970. HE ASKED MC REP IF AD-70 PRIORITIES SQUARED WITH THOSE IN IS DRAFT PARA 41. MC REP RESPONDED THAT PREVIOUS MINISTERIAL GUIDANCE REFLECTED AD-70 PRIORITIES WITHOUT BEING INCONSISTENT AND THAT IS DRAFT COVER NOTE CITED MILITARY APPRECIATION WHICH, IN TURN, EMPHASIZED AD-70 PRIORITIES. SHAPE REP SUPPORTED MC POSITION AND SAID SACEUR CONSIDERED AD-70 AS "THE VERY FOUNDATION AND SECRET

PAGE 03 NATO 06376 02 OF 02 161605Z

FRAMEWORK FOR PLANNING." TURKISH REP SUPPORTED ADDITION OF REFERENCE TO AD-70. UK, ITALIAN, AND CANADIAN REPS SAID IS DRAFT SHOULD NOT CITE AD-70 PROGRAM. US REP REMINED DRC THAT THEY WERE NOT PREPARING FINAL MINISTERIAL GUIDANCE. CHAIRMAN HUMPHREYS AGREED TO "MAKESOME REFERENCE TO AD-70 IN FINAL DRAFT."

6. US DRAFT KEY ELEMENT ON INCREASED EFFICIENCY THROUGH COOPERATIVE PROGRAMS. CHAIRMAN HUMPHREYS SAID PREVIOUS DRC DISCUSSIONS INDICATED DPC MINISTERS WOULD CONSIDER SEPARATE PARTS OF THIS ELEMENT UNDER OTHER AGENDA ITEMS; THAT LATEST US INPUT ON RELATIONSHIP BETWEEN RESOURCES AND STRATEGY WOULD PROVIDE A BASIS FOR DPC MINISTERS' DISCUSSION OF THIS ELEMENT; AND ASKED IF US COULD ACCEPT THE DRC'S DROPPING THIS AS KEY ELEMENT. DRC INDICATED GENERAL SUPPORT FOR THIS REQUEST. US REP EMPHASIZED IMPORTANCE US ATTACHES TO THESE PROGRAMS BUT AGREED TO MINISTERS' CONSIDERING THEM IN CONJUNCTION WITH KEY ELEMENT ON RESOURCES AND STRATEGY AS WELL AS DURING STATUS REPORTS. HUMPHREYS THANKED US REP AND SAID DRC WAS IN NO REPEAT NO WAY DOWN-GRADING IMPORTANCE OF THIS INITIATIVE BY MERGING IT WITH THE OTHER US KEY ELEMENT.

7. KEY ELEMENT ON RESOURCES. FRG REP ASKED IF CHAIRMAN CONSIDERED LATEST REVISION ON RESOURCES(REF J) AS FINAL TEXT FOR DRC SUBMISSION TO MINISTERS; HUMPHREYS SAID YES. NETHERLANDS REP (CARSTEN), SUPPORTED BY FRG AND CANADIAN REPS, SAID TEXT WAS TO "CRISP AND TERSE". CHAIRMAN HUMPHREYS SAID IS WOULD REVISE STYLE OF TEXT ACCORDINGLY. UK REP ASKED IF DRC WOULD INCLUDE RECENT REVISIONS TO IS DRAFT PARAS 34-36 (REF K) IN FINAL REPORT TO MINISTERS. HUMPHREYS SAID ONE COUNTRY HAD NOT ACCEPTED TEXT (US) BUT AGREED TO DANISH AND CANADIAN REPS' REQUESTS THAT DRC TREAT TEXT AS IS PAPER AND INCLUDE IT AS BACKGROUND APPENDIX TO FINAL SUBMISSION ON RESOURCES KEY ELEMENT.

8. CHAIRMAN HUMPHREYS SAID THAT HE BELIEVED DRC HAD PROVIDED SUFFICIENT MATERIAL FOR IS TO FINALIZE KEY ELEMENT ALTERNATIVES FOR MINISTERS AND THAT HE SAW NO REASON FOR ADDITIONAL DRC MEETINGS TO DEVELOP KEY ELEMENTS FOR MINISTERIAL GUIDANCE. HE SAID DPC PERMREPS WOULD CONSIDER FINAL DPC REPORT TO MINISTERS ON NOVEMBER 26(TENTATIVE) AND HOPED THAT THEY
SECRET

PAGE 04 NATO 06376 02 OF 02 161605Z

WOULD EXCHANGE VIEWS BUT NOT REVISE LANGUAGE.
MCAULIFFE

SECRET

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 11 JUN 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 16 NOV 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974ATO06376
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: n/a
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741185/abbryynd.tel
Line Count: 312
Locator: TEXT ON-LINE
Office: n/a
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: A. USNATO 6239 G. STATE 250010 B. USNATO 5938 H. USNATO 4527 C. USNATO 6253 I. USNATO 6289 D. USNATO 6121 J. USNATO 6354 E. USNATO 6267 K. USNATO 6351 F. STATE 25009
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 10 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <10 APR 2002 by martinml>; APPROVED <29-Oct-2002 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: KEY ELEMENTS OF MINISTERIAL GUIDANCE: DRC MEETING OF NOVEMBER 15
TAGS: MPOL, NATO
To: STATE
SECDEF INFO ALL NATO CAPITALS
CINCLANT
CINCUSAFE
CINCUSAREUR
CINCUNAVEUR

USCINCEUR
USLOSACLANT
USNMR SHAPE

Type: TE

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005